

## CO-GOVERNANCE OF THE TŪPUNA MAUNGA/VOLCANIC CONES

### SUMMARY OF THE TŪPUNA MAUNGA AUTHORITY OPERATIONAL PLAN 2020/21

The Ngā Mana Whenua o Tāmaki Makaurau Collective Redress Act 2014 (the Act) requires the Tūpuna Maunga o Tāmaki Makaurau Authority (Tūpuna Maunga Authority) and Auckland Council to prepare an Annual Operational Plan and a summary of that plan for inclusion in the Auckland Council's Annual Operational Plan 2020/21 process.

The Tūpuna Maunga Authority and Auckland Council are required to approve the Annual Operational Plan. The Tūpuna Maunga Authority Operational Plan 2020/21 must be considered and adopted concurrently with the Auckland Council's Operational Plan 2020/21. A summary of the Tūpuna Maunga Authority's indicative funding requirements are outlined in this Section.

### NGĀ MANA WHENUA O TĀMAKI MAKĀURAU

Ngā Mana Whenua o Tāmaki Makaurau negotiated a collective settlement of their historical Treaty claims with the Crown. Ngā Mana Whenua o Tāmaki Makaurau is the collective name of the 13 iwi/hapū with historical Treaty claims in wider Tāmaki Makaurau. The iwi/hapū are grouped into the following three rōpū

<b>Marutūāhu Rōpū</b>	<b>Ngāti Whātua</b>	<b>Waiohua Tāmaki Rōpū</b>
Ngāti Maru	Ngāti Whātua o Kaipara	Ngāi Tai ki Tāmaki
Ngāti Pāoa	Ngāti Whātua Ōrākei	Ngāti Tamaoho
Ngāti Tamaterā	Te Rūnanga o Ngāti Whātua	Ngāti Te Ata
Ngāti Whanaunga		Te Ākitai Waiohua
Te Patukirikiri		Te Kawerau ā Maki

### THE NGĀ MANA WHENUA O TĀMAKI MAKĀURAU COLLECTIVE REDRESS ACT 2014

The Collective Redress Act 2014 vested the Crown owned land in 14 Tūpuna Maunga (ancestral mountains / volcanic cones) in Ngā Mana Whenua o Tamaki Makaurau. They are held for the common benefit of the iwi/hapū of Ngā Mana Whenua o Tāmaki Makaurau and the other people of Auckland. The Tūpuna Maunga are vested as reserves under the Reserves Act 1977.

The 14 Tūpuna Maunga covered by the Act include:

Matukutūruru / Wiri Mountain	Ōhinerau / Mount Hobson
Maungakiekie / One Tree Hill	Ōhuiarangi / Pigeon Mountain
Maungarei / Mount Wellington	Te Tātua a Riukiuta / Big King
Maungawhau / Mount Eden	Ōtāhuhu / Mount Richmond
Ōwairaka / Te Ahi-kā-a-Rakataura / Mount Albert	Takarunga / Mount Victoria
Pukewīwī / Puketāpapa / Mount Roskill	Maungauika / North Head
Te Kōpuke / Tītīkōpuke / Mount St John	Rarotonga / Mount Smart.



## **CO-GOVERNANCE**

The Act also established the Tūpuna Maunga Authority, a bespoke co-governance entity, to administer the Tūpuna Maunga.

The Authority has six representatives from Ngā Mana Whenua o Tāmaki Makaurau, six from Auckland Council and one non-voting Crown representative appointed by the Minister for Arts, Culture and Heritage. The term of the Authority aligns with the term of the Council.

Under the Act, the Tūpuna Maunga Authority is the administering body for each Maunga for the purposes of the Reserves Act 1977, with two exceptions of Maungauika / North Head and Rarotonga / Mount Smart.

Maungauika / North Head has previously been administered by the Crown (Department of Conservation) but has now been transferred to the Tūpuna Maunga Authority. Routine management is now undertaken by council under the direction of the Tūpuna Maunga Authority in the same way as for the other Maunga.

Responsibility for administration and management of Rarotonga / Mount Smart remains with Auckland Council (Regional Facilities Auckland) under the Mount Smart Regional Recreation Centre Act 1985 and Reserves Act 1977.

The Tūpuna Maunga Authority is also the administering body for Te Pane-o-Mataaho / Te Ara Pueru / Māngere Mountain and the Maungakiekie / One Tree Hill northern land.

The legislation provides for funding and staff resourcing through Auckland Council. The Authority is currently supported by a core team of eight council staff across the Governance and Parks, Sport and Recreation units.

The scale of this co-governance arrangement is unparalleled in Auckland and the resulting unified and cohesive approach to caring for the Maunga has garnered wide spread support.

## **STRATEGIC FRAMEWORK: TŪPUNA MAUNGA VALUES**

In its Integrated Management Plan for the Tūpuna Maunga, the Tūpuna Maunga Authority has articulated a set of values of the Tūpuna Maunga. The values promote the statutory purpose of the Tūpuna Maunga under section 109 of the Ngā Mana Whenua o Tāmaki Makaurau Collective Redress Act 2014, where in exercising its powers and functions the Authority must have regard to the spiritual, ancestral, cultural, customary and historical significance of the Tūpuna Maunga to Ngā Mana Whenua and the other people of Auckland.

The values weave together and give expression to Mana Whenua and other world views, and the connections and histories in a manner that highlights the way in which these views complement each other and create a richness to the relationship people have with the Tūpuna Maunga and multiple ways in which these relationships are thought of and expressed.

The values provide a strategic framework to guide the Tūpuna Maunga Authority in making any decision about the Tūpuna Maunga. The values are the key driver of the Tūpuna Maunga 10 year work programme that was confirmed through the Long Term Plan 2018 -2028.

The values are as follows:



Values	What this means for the Tūpuna Maunga
Wairuatanga/ Spiritual	<ul style="list-style-type: none"> <li>- restore and recognise the relationship between the Maunga and its people</li> <li>- tread gently</li> <li>- recognise the tihi is sacred</li> <li>- treat the Maunga as taonga tuku iho – treasures handed down the generations</li> </ul>
Mana Aotūroa/ Cultural and Heritage	<ul style="list-style-type: none"> <li>- enable Mana Whenua role as kaitiaki over the Tūpuna Maunga</li> <li>- encourage culturally safe access</li> <li>- restoring customary practices and associated knowledge</li> <li>- recognise European and other histories and interaction with the Maunga</li> </ul>
Takotoranga /Landscape	<ul style="list-style-type: none"> <li>- protect the integrity of the Tūpuna Maunga</li> <li>- encourage design that reflects Tūpuna Maunga Values</li> <li>- promote a connected network of Maunga</li> <li>- preserve the visual and physical integrity of the maunga as landmarks of Tāmaki</li> <li>- active restoration and enhancement of the natural features of the Maunga</li> <li>- encourage activities that are in keeping with the natural and indigenous landscape</li> </ul>
Mauri Pūnaha Hauropi/Ecology and Biodiversity	<ul style="list-style-type: none"> <li>- strengthen ecological linkages between the Maunga</li> <li>- Maunga tū mauri ora, maunga tū Makaurau ora /if the Maunga are well, Auckland is well</li> <li>- restore the biodiversity of the Tūpuna Maunga</li> </ul>
Mana Hononga Tangata /Living Connection	<ul style="list-style-type: none"> <li>- a place to host people</li> <li>- actively nurture positive relationships</li> <li>- give expression to the history and cultural values of the Maunga</li> <li>- rekindle the sense of living connection between the Maunga and the people</li> </ul>
Whai Rawa Whakauka/ Economic and Commercial	<ul style="list-style-type: none"> <li>- focus on commercial activities that create value and enhance experience</li> <li>- explore alternative and self-sustaining funding opportunities</li> <li>- foster partnerships and collaboration</li> <li>- alignment with the Tūpuna Maunga Values</li> </ul>
Mana Whai a Rēhia/Recreational	<ul style="list-style-type: none"> <li>- promote health and wellbeing</li> <li>- encourage informal inclusive recreation activities</li> <li>- balance informal and formal recreation</li> <li>- recreational activities consistent with tikanga Māori</li> <li>- Maunga are special places and treasures handed down</li> </ul>



## **TŪPUNA MAUNGA OPERATIONAL PLAN 2020/21**

Each financial year, the Tūpuna Maunga Authority and Council must agree an annual operational plan to provide a framework in which the Council will carry out its functions for the routine management of the Tūpuna Maunga and administered lands for that financial year, under the direction of the Tūpuna Maunga Authority.

The Tūpuna Maunga Operational Plan 2020/21 identifies a number of projects to be delivered or commenced in the coming financial year and the subsequent two financial years. The Tūpuna Maunga Operational Plan 2020/21 also sets out the 10-year work programme and funding envelope confirmed through the Long Term Plan 2018 -2028. The budget for 2020/21 and the subsequent years fits within this funding envelope.

A copy of the Operational Plan can be found at [www.aucklandcouncil.govt.nz](http://www.aucklandcouncil.govt.nz)

Priority programmes and projects include:

### **Policy and Management**

- Progressing the potential transfer of administration over certain Maunga reserve lands from the Department of Conservation to the Authority, and the potential transfer of the administration of land contiguous to other Tūpuna Maunga
- Establishment of a full-time officer to manage compliance activities under the Reserves Act 1977.

### **Healing**

- Protection and restoration of the tihi (summits) through pedestrianisation of the tihi and significant track and viewing platform developments
- Protection and restoration of historic kumara pits, pā sites and wāhi tapu
- Restoration of indigenous native ecosystems; reintroducing native plants and attracting native animal species; removing inappropriate exotic trees and weeds
- Pest control on all Maunga in line with Auckland's plan to be pest free by 2050

### **Development**

- Cultural interpretation including distinct entrance ways, pou whenua, visitor information hubs and educational signage
- Exemplary visitor infrastructure including tracks and viewing platforms, toilets and play spaces
- Removal of redundant infrastructure (built structures, water reservoirs, impermeable surfaces, etc) and returning areas to open space
- Commercial activities to develop alternative revenue streams to invest in the protection and enhancement of the values of the Tūpuna Maunga

### **Connection**

- Mana whenua living connection programme focusing on their role as kaitiaki (guardians), restoring customary practices and associated knowledge and enabling cultural activities



- On-site staff to protect and enhance the Tūpuna Maunga and the visitor experience
- Volunteer programmes to connect communities to the Tūpuna Maunga
- Education programmes, community events and a bespoke website that celebrates the living connection that all communities have with the Tūpuna Maunga.

All projects are designed to deliver outcomes for the 13 iwi/hapū of the Tāmaki Collective and all the people of Auckland, enhance the mana and mauri of the Tūpuna Maunga and deliver improved open spaces across the eight local board areas.

They will also enable a compelling case in a future UNESCO World Heritage bid for the Tūpuna Maunga, which will contribute to a Māori identity that is Auckland's point of difference in the world. The bid for World Heritage status will be progressed in this financial year in partnership with the Department of Conservation.



## SUMMARY OF INDICATIVE FUNDING REQUIREMENTS

The funding for Tūpuna Maunga is set at a regional level. The 10 Year budget to enable the priority projects and programmes that was endorsed in the the council's 10 Year Budget (Long Term Plan) 2018-28 is shown in Table 2.

The budget for 2020-21 and the subsequent years fits within this endorsed funding envelope. In the context that there have been financial impacts arising from the Covid-19 pandemic, the overall budget in the 2020/21 financial year has been amended from the 2018-2028 funding envelope shown below. The Operational Expenditure has been reduced by 5 per cent to give a new total of \$3.5 million and \$1.2 million of the Capital Expenditure has been deferred to give a new investment level of \$5.9 million.

**Table 2 Funding envelope for the Tūpuna Maunga Authority endorsed in the Council's 10 Year Budget (Long Term Plan) 2018-28**

**Total LTP 2018-2028**

**Tūpuna Maunga Authority**

Funding Envelope	2018/19 \$000's	2019/20 \$000's	2020/21 \$000's	2021/22 \$000's	2022/23 \$000's	2023/24 \$000's	2024/25 \$000's	2025/26 \$000's	2026/27 \$000's	2027/28 \$000's
<b>Net Operating expenditure:*</b>										
Net Operating expenditure 2018-2028**	3,518	3,484	3,493	3,489	3,512	3,642	3,897	3,917	3,917	3,917
Net Operating expenditure 2018-2028 (including inflation)***	3,578	3,615	3,696	3,766	3,867	4,090	4,464	4,577	4,668	4,762
<b>Capital expenditure:</b>										
Capital expenditure 2018-2028	5,093	7,008	7,110	6,925	8,875	9,086	9,395	9,820	12,780	12,800
<b>Total LTP Funding requirement 2018-2028</b>	<b>8,611</b>	<b>10,492</b>	<b>10,603</b>	<b>10,414</b>	<b>12,387</b>	<b>12,728</b>	<b>13,292</b>	<b>13,737</b>	<b>16,697</b>	<b>16,717</b>
<b>Total LTP Funding requirement 2018-2028 (including inflation)</b>	<b>8,671</b>	<b>10,623</b>	<b>10,806</b>	<b>10,691</b>	<b>12,742</b>	<b>13,176</b>	<b>13,859</b>	<b>14,397</b>	<b>17,448</b>	<b>17,562</b>

**Notes:**

\* Net operating expenditure excludes depreciation

\*\* Figures are in 2017/18 year values

\*\*\* Inflation is calculated at Council agreed rates

